SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 760

94TH GENERAL ASSEMBLY

Reported from the Committee on Transportation, February 7, 2008, with recommendation that the Senate Committee Substitute do pass and be placed on the Consent Calendar.

3493S.03C

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 390.071, 390.136, and 622.095, RSMo, and to enact in lieu thereof two new sections relating to implementing the unified carrier registration plan and agreement to conform with the Unified Carrier Registration Act of 2005, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 390.071, 390.136, and 622.095, RSMo, are repealed

- 2 and two new sections enacted in lieu thereof, to be known as sections 390.021 and
- 3 390.136, to read as follows:
 - 390.021. 1. The provisions of this section shall be applicable,
- 2 notwithstanding any provisions of section 390.030 to the contrary.
- 2. As used in chapter 622, RSMo, and in this section, except when
- the context clearly requires otherwise, the following terms shall mean:
- 5 (1) "UCR implementing regulations", includes the regulations
- 6 issued by the United States Secretary of Transportation under 49
- 7 U.S.C.A. Section 13908, the rules and regulations issued by the board of
- 8 directors of the Unified Carrier Registration (UCR) plan under 49
- 9 U.S.C.A. Section 14504a, and the administrative rules adopted by the
- 10 state highways and transportation commission under this section;
- 11 (2) "Unified Carrier Registration Act", or "UCR Act", Sections 4301
- 12 to 4308 of the Unified Carrier Registration Act of 2005, within subtitle
- 13 C of title IV of the "Safe, Accountable, Flexible, Efficient Transportation
- 14 Equity Act: A Legacy For Users" or "SAFETEA-LU", Public Law 109-59
- 15 (119 Stat. 1761), as those sections have been and periodically may be

SCS SB 760 2

16 amended.

38

39

41 42

- 3. Except when the context clearly requires otherwise, the definitions of words in 49 U.S.C. Sections 13102, 13908, and 14504a shall apply to and determine the meaning of those words as used in this section.
- 4. In carrying out and being subject to the provisions of the UCR
 Act, the Unified Carrier Registration (UCR) agreement, the UCR
 implementing regulations, and this section, but notwithstanding any
 other provisions of law to the contrary, the state highways and
 transportation commission may:
- (1) Submit to the proper federal authorities, amend and carry out a state plan to qualify as a base-state and to participate in the UCR plan and administer the UCR agreement, and take other necessary actions as the designated representative of the state of Missouri so that:
- 30 (a) Missouri domiciled entities who must register and pay UCR
 31 registration fees are not required to register and pay those fees in a
 32 base-state other than the state of Missouri;
- 33 (b) The state of Missouri does not forfeit UCR registration fee 34 revenues; and
- 35 (c) The state of Missouri may maintain its eligibility to receive 36 the maximum allowable allocations of revenues derived under the UCR 37 agreement;
 - (2) Administer the UCR registration of Missouri domiciled motor carriers, motor private carriers, brokers, freight forwarders and leasing companies, and such persons domiciled in non-participating states who have designated this state as their base-state under the UCR Act;
- (3) Receive, collect, process, deposit, transfer, distribute, and 43 refund UCR registration fees relating to any of the persons and 44 activities described in this section. Notwithstanding any provisions of 45law to the contrary, these UCR registration fees collected by the 46commission are hereby designated as "nonstate funds" within the 47meaning of section 15, article IV, Constitution of Missouri, and the 48 commission shall transmit these funds to the state department of revenue for deposit to the credit of the state highways and transportation department fund. The commission shall, from time to 51time, direct the payment of, and the director of revenue shall pay, the

SCS SB 760 3

74

75

89

fees so deposited, in accordance with the provisions of the UCR Act, the
UCR agreement, and the UCR implementing regulations. The director
of revenue shall credit all income derived from the investment of these
funds to the state highways and transportation department fund;

- 57 (4) Exercise all other powers, duties, and functions the UCR Act 58 requires of or allows a participating state or base-state;
- 59 (5) Promulgate administrative rules and issue specific orders relating to any of the persons and activities described in this 60 section. Any rule or portion of a rule, as that term is defined in section 61 536.010, RSMo, that is created under the authority delegated in this 62 section shall become effective only if it complies with and is subject to 63 all of the provisions of chapter 536, RSMo, and, if applicable, section 64 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable 65 and if any of the powers vested with the general assembly pursuant to 66 chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, 68 then the grant of rulemaking authority and any rule proposed or 69 70 adopted after August 28, 2008, shall be invalid and void;
- 71 (6) Enter into agreements with any agencies or officers of the 72 United States, or of any state that participates or intends to enter into 73 the UCR agreement; and
 - (7) Delegate any or all of the powers, duties, and functions of the commission under this section to any agent or contractor.
- 5. After the commission has entered into the UCR plan on behalf of this state, the requirements in the UCR agreement shall take precedence over any conflicting requirements under chapter 622, RSMo, or this chapter.
- 80 6. Notwithstanding any other provisions of law to the contrary, every motor carrier, motor private carrier, broker, freight forwarder, 81 and leasing company that has its principal place of business within this 82 83 state, and every such person who has designated this state as the person's base-state under the provisions of the UCR Act, shall timely 84 complete and file with the state highways and transportation 85 86 commission all the forms required by the UCR agreement and the UCR implementing regulations, and shall pay the required UCR registration 87 fees to the commission. 88
 - 7. All powers of the commission under section 226.008, RSMo, are

SCS SB 760

96

97 98

99 100

101

102

103

105

108

109

hereby made applicable to the enforcement of this section with 90 reference to any person subject to any provision of this section. The chief counsel shall not be required to exhaust any administrative remedies before commencing any enforcement actions under this 93section. The provisions of chapter 622, RSMo, shall apply to and govern 94 the practice and procedures before the courts in those actions. 95

4

- 8. Except as required by the UCR Act, the UCR agreement, or the UCR implementing regulations, the provisions of this section and the rules adopted by the commission under this section shall not be construed as exempting any motor carrier, or any person controlled by a motor carrier, from any of the requirements of chapter 622, RSMo, or this chapter, relating to the transportation of passengers or property in intrastate commerce.
- 9. Notwithstanding any other provision of this section to the contrary, Missouri elects to not apply the provisions of the UCR Act, 104 the UCR Agreement, and the UCR implementing regulations to motor carriers and motor private carriers that operate solely in intrastate 106 107 commerce transporting farm or dairy products, including livestock, from a farm, or property from farm to farm, or stocker and feeder livestock from farm to farm, or from market to farm.
- 390.136. 1. No motor carrier, except as provided in section 390.030, shall operate any motor vehicle unless such vehicle shall be accompanied by an annual or seventy-two-hour regulatory license issued by the state highways and transportation commission; provided that when a motor carrier uses a truck-tractor for pulling trailers or semitrailers, such motor carrier may elect to license either the truck-tractor, trailer or semitrailer. The fee for each such regulatory license shall be ten dollars per year and shall be due and payable as provided in this section. Such license shall be issued in such form and shall be used pursuant to such reasonable rules and regulations as may be prescribed by 10 the commission.
- 11 2. Any regulatory license issued to a motor carrier for use in driveaway 12operations, as defined in this section, shall be issued to such motor carrier 13 without reference to any particular vehicle and may be used interchangeably by the holder thereof on any motor vehicle or combinations thereof moving in driveaway operations under such carrier's property carrier registration, 15certificate, or permit.

SCS SB 760

37

38

2

17 3. In case of emergency, temporary, unusual or a peak demand for 18 transportation, additional vehicles as described in subsection 1 of this section may be operated upon issuance of a seventy-two-hour license for each vehicle so 19 20 operated. The license fee for each such additional vehicle shall be the sum of five dollars for each seventy-two consecutive hours, or any portion thereof. Such 2122licenses shall be issued, renewed, and staggered in such form and shall be used 23 pursuant to such reasonable rules and regulations as the commission may 24 prescribe. No such additional vehicle which has been licensed pursuant to this 25subsection shall be operated without being accompanied by such license.

5

- 4. The commission shall collect the applicable license fee prior to the issuance of such license or licenses provided for in this section, and shall receive the license fee or fees and immediately deposit the same to the credit of the state highways and transportation department fund [except as otherwise provided in section 622.095, RSMo,] or when an agreement has been negotiated with another jurisdiction whereby prepayment is not required. In such cases, [section 622.095, RSMo, if applicable, or] the terms of the agreement shall prevail.
- 5. Any person operating as a motor carrier who violates or fails to comply with any of the provisions of this section shall be adjudged guilty of a misdemeanor and, upon conviction thereof, shall be punished by a fine of not more than one hundred dollars.
 - 6. The regulatory license fee provided in this section may be paid at any state weigh station.
- 39 7. The commission shall prescribe, for every regulatory license issued pursuant to this section, an effective date and an expiration 40 date. Notwithstanding any provision of law to the contrary, the commission may 41 stagger the issuance of licenses pursuant to this section to begin at quarterly 42 intervals during any calendar year. Not later than the expiration date of the 43 current license, or as otherwise prescribed, each motor carrier shall pay the 44 regulatory license fee for each vehicle that the carrier will operate during the 45 next yearly period. The commission may issue partial or over one-year licenses 46 during the transition from an annual license, to accommodate motor carriers in 47 48 adding vehicles to their operations during the year, to coordinate the dates for a 49 single carrier's licensing of multiple licenses, or for such other reasons as 50 approved by the commission.

[390.071. 1. No person shall engage in the business of a motor carrier in interstate commerce on any public highway in this

SCS SB 760

state unless there is in force with respect to such carrier a permit issued by the division of motor carrier and railroad safety authorizing such operations.

2. Upon application to the division in writing, containing such information as the division may by rule require, accompanied by a copy of applicant's certificate of public convenience and necessity or permit issued by the Interstate Commerce Commission, the filing of such liability insurance policy or bond and other formal documents as the division shall by rule require, the division, if it finds applicant qualified, shall, with or without hearing, issue a permit authorizing the proposed interstate operations.]

[622.095. 1. In addition to its other powers, the state highways and transportation commission may negotiate and enter into fair and equitable cooperative agreements or contracts with other states, the District of Columbia, territories and possessions of the United States, foreign countries, and any of their officials, agents or instrumentalities, to promote cooperative action and mutual assistance between the participating jurisdictions with regard to the uniform administration and registration, through a single base jurisdiction for each registrant, of Federal Motor Carrier Safety Administration operating authority and exempt operations by motor vehicles operated in interstate commerce. Notwithstanding any other provision of law to the contrary, and in accordance with the provisions of such agreements or contracts between participating jurisdictions, the commission may:

(1) Delegate to other participating jurisdictions the authority and responsibility to collect and pay over statutory registration, administration or license fees; to receive, approve and maintain the required proof of public liability insurance coverage; to receive, process, maintain and transmit registration information and documentation; to issue evidence of proper registration in lieu of certificates, licenses, or permits which the commission may issue motor vehicle licenses or identifiers in lieu of regulatory licenses under section 390.136, RSMo; and to suspend or revoke any

SCS SB 760 7

credential, approval, registration, certificate, permit, license, or identifier referred to in this section, as agents on behalf of the commission with regard to motor vehicle operations by persons having a base jurisdiction other than this state;

- (2) Assume the authority and responsibility on behalf of other jurisdictions participating in such agreements or contracts to collect and direct the department of revenue to pay over to the appropriate jurisdictions statutory registration, administration or license fees, and to perform all other activities described in subdivision (1) of this subsection, on its own behalf or as an agent on behalf of other participating jurisdictions, with regard to motor vehicle operations in interstate commerce by persons having this state as their base jurisdiction;
- (3) Establish or modify dates for the payment of fees and the issuance of annual motor vehicle licenses or identifiers in conformity with such agreements or contracts, notwithstanding any provisions of section 390.136, RSMo, to the contrary; and
- (4) Modify, cancel or terminate any of the agreements or contracts.
- 2. Notwithstanding the provisions of section 390.136, RSMo, statutory registration, administration or license fees collected by the commission on behalf of other jurisdictions under such agreements or contracts are hereby designated as "nonstate funds" within the meaning of section 15, article IV, Constitution of Missouri, and shall be immediately transmitted to the department of revenue of the state for deposit to the credit of a special fund which is hereby created and designated as the "Base State Registration Fund". The commission shall direct the payment of, and the director of revenue shall pay, the fees so collected to the appropriate other jurisdictions. All income derived from the investment of the base state registration fund by the director of revenue shall be credited to the state highways and transportation department fund.
- 3. "Base jurisdiction", as used in this section, means the jurisdiction participating in such agreements or contracts where the registrant has its principal place of business.

61626364656667686970

7172

73

74

7576

77

4. Every person who has properly registered his or her
interstate operating authority or exempt operations with his or her
base jurisdiction and maintains such registration in force in
accordance with such agreements or contracts is authorized to
operate in interstate commerce within this state any motor vehicle
which is accompanied by a valid annual license or identifier issued
by his base jurisdiction in accordance with such agreements or
contracts, notwithstanding any provision of section 390.071,
390.126 or 390.136, RSMo, or rules of the commission to the
contrary.

- 5. Notwithstanding any provision of law to the contrary, the commission may stagger and prorate the payment and collection of license fees pursuant to this section for the purposes of:
- (1) Coordinating the issuance of regulatory licenses under this section with the issuance of other motor carrier credentials; and
 - (2) Complying with any federal law or regulation.]

Copy